

# CalPERS Actuarial Issues – 6/30/14 Valuation **Preliminary Results**

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Prepared by

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**Bartel Associates, LLC** 

May 31, 2016

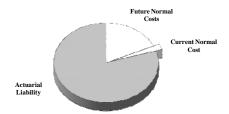
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#### **DEFINITIONS**

#### Present Value of Benefits June 30, 2014



### ■ PVB - Present Value of all Projected Benefits:

• Discounted value (at valuation date - 6/30/14), of all future expected benefit payments based on various (actuarial) assumptions

#### ■ Actuarial Liability:

- Discounted value (at valuation date) of benefits earned through valuation date [value of past service benefit]
- Portion of PVB "earned" at measurement

#### **■** Current Normal Cost:

- Portion of PVB allocated to (or "earned" during) current year
- Value of employee and employer current service benefit



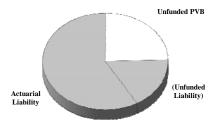
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#### **DEFINITIONS**

#### Present Value of Benefits June 30, 2014



- Target- Have money in the bank to cover Actuarial Liability (past service)
- Unfunded Liability Money short of target at valuation date

#### **■** Excess Assets / Surplus:

- Money over and above target at that point in time.
- Doesn't mean you're done contributing.

### ■ Super Funded:

- Assets cover whole pie (PVB)
- If everything goes exactly like PERS calculated, you'll never have to put another (employer or employee) dime in.





#### **CALPERS CHANGES**

- Contribution policy changes:
  - No asset smoothing
  - 5-year ramp up
  - Included in 6/30/13 valuation (first impact 15/16 rates; full impact 19/20)
- Assumption changes:
  - Anticipate future mortality improvement
  - Other, less significant, changes
  - Included in 6/30/14 valuation (first impact 16/17 rates; full impact 20/21)
- Risk Mitigation Strategy
  - Move to more conservative investments over time
  - Only when investment return is better than expected
  - Lower discount rate in concert
  - Essentially use  $\approx$ 50% of investment gains to pay for cost increases
  - Likely get to 6.5% over  $\approx 20$  years



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### **CALPERS CHANGES**

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#### SUMMARY OF DEMOGRAPHIC INFORMATION - MISCELLANEOUS

	1994	2004	2013	2014
Actives				
■ Counts	579	821	603	605
■ Average				
• Age	43	43	48	48
City Service	10	8	13	13
<ul> <li>PERSable Wages</li> </ul>	\$42,600	\$58,400	\$69,500	\$72,200
■ Total PERSable Wages (millions)	24.0	52.7	45.8	47.7
<b>Receiving Payments</b>				
■ Counts				
<ul> <li>Service</li> </ul>		301	541	567
<ul> <li>Disablity</li> </ul>		42	65	67
<ul> <li>Beneficiaries</li> </ul>		48	74	74
<ul> <li>Total</li> </ul>	216	391	680	708
■ Average Annual City Provided Benefit <sup>1</sup>				
• Service		\$17,000	\$29,700	\$29,900
<ul> <li>Disability</li> </ul>		7,700	6,300	6,000
<ul> <li>Service Retirements in last 5 years</li> </ul>		25,700	27,600	24,300

Average City provided pensions are based on City service & City benefit formula, and are not representative of benefits for long service employees.

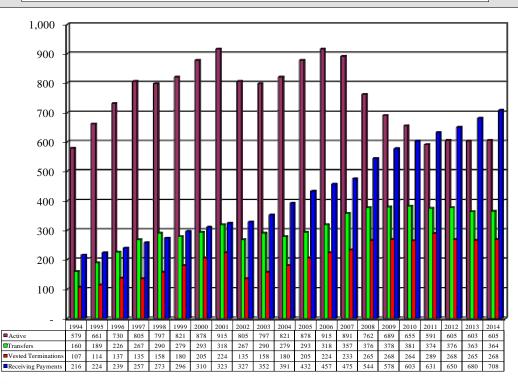


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### MEMBERS INCLUDED IN VALUATION - MISCELLANEOUS

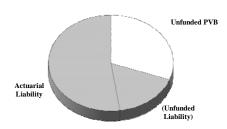




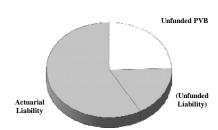


### PLAN FUNDED STATUS - MISCELLANEOUS

Present Value of Benefits June 30, 2013



#### Present Value of Benefits June 30, 2014



June 30, 2013			June 30, 2014	
\$	173,100,000	Active AAL	\$ 195,800,000	
	212,500,000	Retiree AAL	233,100,000	
	28,900,000	<b>Inactive AAL</b>	30,900,000	
	414,500,000	Total AAL	459,800,000	
	278,900,000	Market Value of Assets	324,300,000	
	(135,600,000)	(Unfunded AAL)	(135,500,000)	



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### PLAN FUNDED STATUS - MISCELLANEOUS

- What happened between 6/30/13 and 6/30/14?
  - Unfunded Liability (Increase)/Decrease

\$0.1 million

- Reasons for Unfunded Liability increase
  - Asset gain/(loss):

\$27.6 million

Assumption Change gain/(loss):

\$(22.7) million

Actuarial gain/(loss):

\$(0.9) million  $\$69,500 \rightarrow \$72,200$ 

☐ Average Salary

 $603 \rightarrow 605$ 

□ Number of Actives □ Number of Inactives

 $628 \rightarrow 632$ 

□ Number of Retirees

 $680 \rightarrow 708$ 

Other gain/(loss):

\$(3.9) million

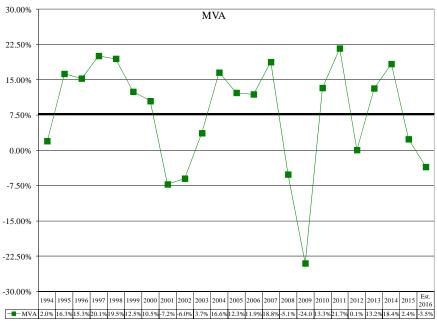
☐ Contributions

☐ Other (expected)



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### **INVESTMENT RETURN - MISCELLANEOUS**



Above assumes contributions, payments, etc. received evenly throughout year. Estimated June 30, 2016 based on CalPERS actual return through 2/29/16 and assumed 7.5% annual return for the remaining 4 months.

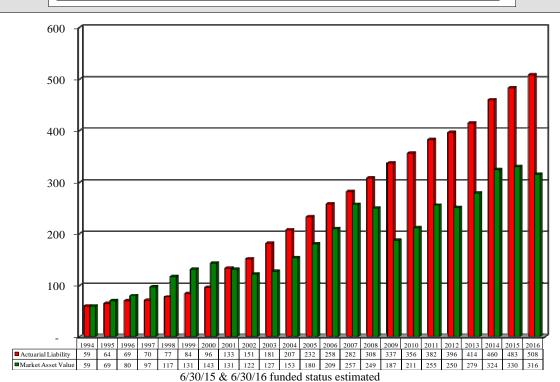


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## FUNDED STATUS (MILLIONS) - MISCELLANEOUS



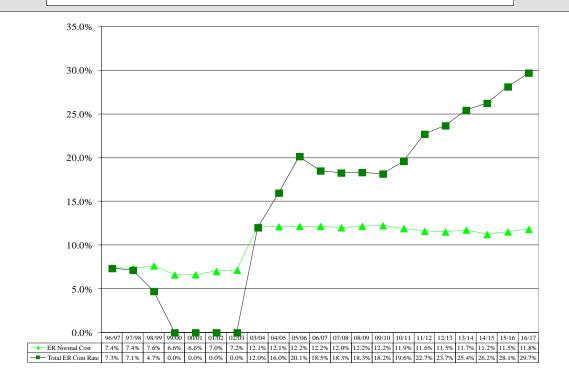
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0/50/15 & 0/50/10 fullued status estillate





### **CONTRIBUTION RATES - MISCELLANEOUS**





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### **CONTRIBUTION RATES - MISCELLANEOUS**

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	6/30/13 2015/2016	6/30/14 2016/2017
■ Total Normal Cost	19.5%	19.7%
■ Employee Normal Cost	7.9%	7.9%
■ Employer Normal Cost	11.5%	11.8%
■ Amortization Bases	<u>16.6%</u>	<u>17.9%</u>
■ Total Employer Contribution Rate	28.1%	29.7%
■ Amortization Period	Multiple	Multiple
■ What Happened from 6/30/13 to 6/30/14:		
• 2015/16 Rate	28.1	<b>%</b>
<ul> <li>Asset Method Change (2<sup>nd</sup> Year)</li> </ul>	1.3	3%
<ul> <li>Assumption Change (1<sup>st</sup> Year)</li> </ul>	1.7	7%
Payroll Increased More than Expected	0.2	2)%
• (Gains)/Losses	(1.2	2)%
• 2016/17 Rate	29.7	7%





■ Market Value Investment Return:

June 30, 2015
 June 30, 2016
 2.4%<sup>2</sup>
 (3.5%)<sup>3</sup>

• Future returns based on stochastic analysis using 1,000 trials

 Single Year Returns at<sup>4</sup>
 75<sup>th</sup> Percentile
 50<sup>th</sup> Percentile
 25<sup>th</sup> Percentile

 ● 7.5% Investment Mix
 0.6%
 7.5%
 15.3%

 ● 6.5% Investment Mix
 1.3%
 6.5%
 11.9%

No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements

■ Excludes Employer Paid Member Contributions (EPMC)

■ Tier 2 (2% @60 FAE3) effective April 22, 2011

■ Includes Tier 1 EPMC elimination effective 2015/16

■ City projected 2016/17 payroll

N<sup>th</sup> percentile means N percentage of our trials result in returns greater than the indicated rates.



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### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**

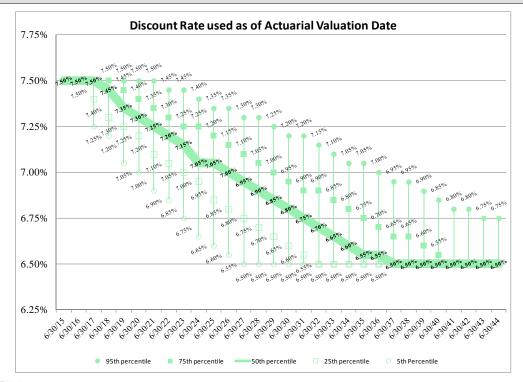
- New hire assumptions:
  - Assumes 40% of 2013 new hires were Classic Tier 2 Members (2% @ 60) and 60% were New Members with PEPRA benefits.
  - Assumes Classic Members will decrease from 40% to 0% of new hires over 20 years.





<sup>&</sup>lt;sup>2</sup> Based on CalPERS CAFR.

June 30, 2016 return based on CalPERS return of (5.8%) through 2/29/16 and assumed future returns for 4 months.



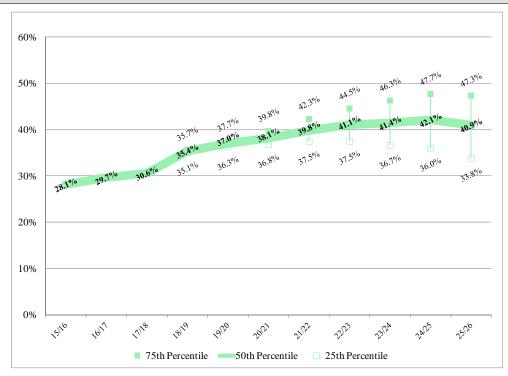


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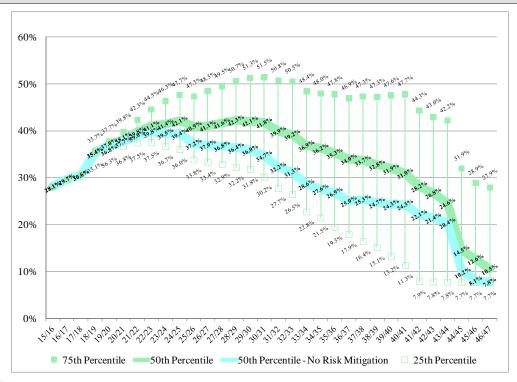


### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**





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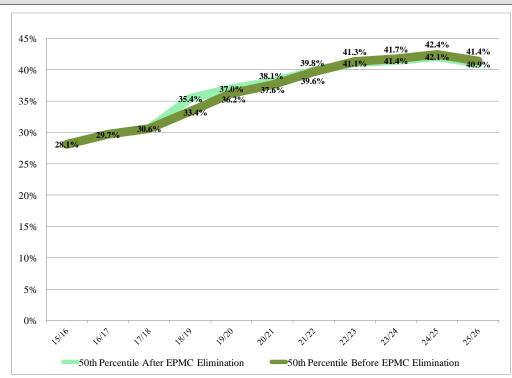


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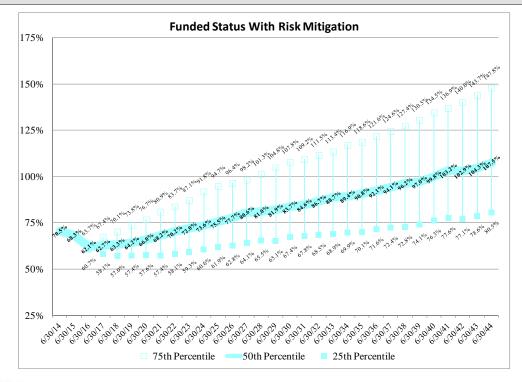


## CONTRIBUTION PROJECTIONS - MISCELLANEOUS









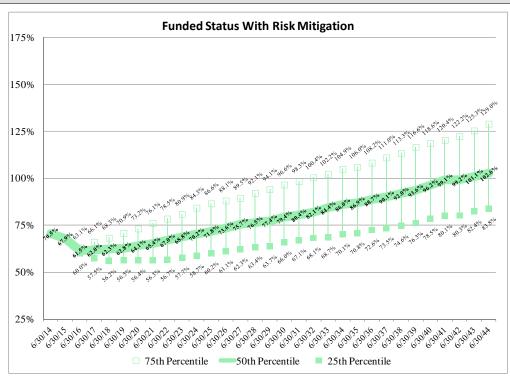


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### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**





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#### SUMMARY OF DEMOGRAPHIC INFORMATION - SAFETY

	1994	2004	2013	2014
Actives				
■ Counts	256	313	332	322
■ Average				
• Age	37	38	42	42
City Service	11	10	13	13
<ul> <li>PERSable Wages</li> </ul>	\$52,300	\$71,600	\$102,200	\$102,800
■ Total PERSable Wages (millions)	14.6	24.7	37.1	36.2
<b>Receiving Payments</b>				
■ Counts				
<ul> <li>Service</li> </ul>		98	144	156
<ul> <li>Disablity</li> </ul>		100	128	135
<ul> <li>Beneficiaries</li> </ul>		22	25	28
<ul> <li>Total</li> </ul>	134	220	297	319
■ Average Annual City Provided Benefit <sup>5</sup>				
• Service		\$36,600	\$57,400	\$62,300
<ul> <li>Disability</li> </ul>		27,000	42,100	45,600
<ul> <li>Service Retirements in last 5 years</li> </ul>		40,600	71,700	74,400

<sup>&</sup>lt;sup>5</sup> Average City provided pensions are based on City service & City benefit formula, and are not representative of benefits for long service employees.

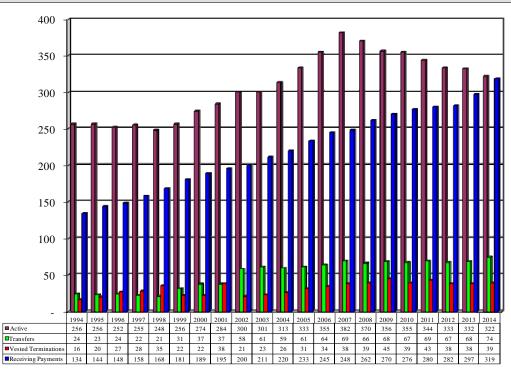


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### MEMBERS INCLUDED IN VALUATION - SAFETY

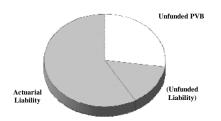




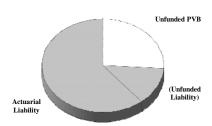


### PLAN FUNDED STATUS - SAFETY

Present Value of Benefits June 30, 2013



#### Present Value of Benefits June 30, 2014



June 30, 2013			June 30, 2014
\$	157,800,000	<b>Active AAL</b>	\$ 155,700,000
	187,200,000	Retiree AAL	229,800,000
	17,200,000	<b>Inactive AAL</b>	18,300,000
	362,200,000	Total AAL	403,800,000
	272,900,000	<b>Market Value of Assets</b>	317,300,000
	(89,300,000)	(Unfunded AAL)	(86,500,000)



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### PLAN FUNDED STATUS - SAFETY

- What happened between 6/30/13 and 6/30/14?
  - Unfunded Liability (Increase)/Decrease

≈ \$2.8 million

- Reasons for Unfunded Liability increase
  - Asset gain/(loss):

≈ \$27.3 million

• Assumption Change gain/(loss):

≈ \$(21.6) million

• Actuarial gain/(loss):

 $\approx$  \$(2.1) million \$102,200 → \$102,800

☐ Average Salary

 $332 \rightarrow 322$ 

□ Number of Actives

 $106 \rightarrow 113$ 

☐ Number of Inactives☐ Number of Retirees

 $297 \rightarrow 319$ 

• Other gain/(loss):

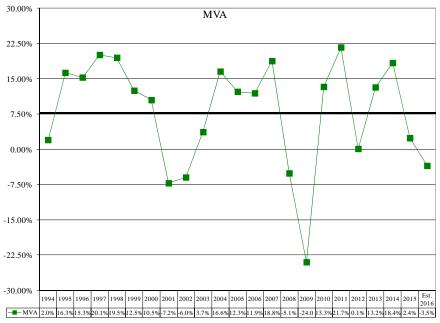
 $\approx$  \$(0.8) million

- ☐ Contributions
- ☐ Other (expected)





### INVESTMENT RETURN - SAFETY



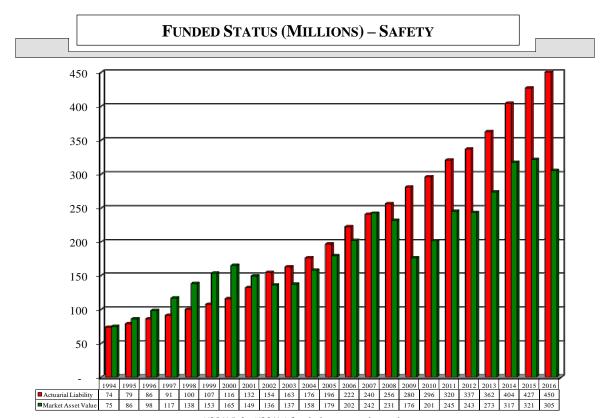
Above assumes contributions, payments, etc. received evenly throughout year. Estimated June 30, 2016 based on CalPERS actual return through 2/29/16 and assumed 7.5% annual return for the remaining 4 months.



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6/30/15 & 6/30/16 funded status estimated



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## CONTRIBUTION RATES – SAFETY





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## CONTRIBUTION RATES - SAFETY

	6/30/13 2015/2016	6/30/14 2016/2017
■ Total Normal Cost	28.4%	29.3%
■ Employee Normal Cost	9.0%	9.1%
■ Employer Normal Cost	19.4%	20.2%
■ Amortization Bases	<u>11.0%</u>	13.5%
■ Total Employer Contribution Rate	30.4%	33.7%
■ Amortization Period	Multiple	Multiple
■ What Happened from 6/30/13 to 6/30/14:		
• 2015/16 Rate	30.4	<b>!</b> %
<ul> <li>Asset Method Change (2<sup>nd</sup> year)</li> </ul>	1.6	5%
<ul> <li>Assumption Change (1<sup>st</sup> year)</li> </ul>	1.9	0%
<ul> <li>Payroll Increased Less Than Expected</li> </ul>	0.6	5%
• (Gain)/Losses	(0.8	<u>8)%</u>
• 2016/17 Rate	33.7	7%





■ Market Value Investment Return:

June 30, 2015
 June 30, 2016
 2.4%<sup>6</sup>
 (3.5%)<sup>7</sup>

• Future returns based on stochastic analysis using 1,000 trials

 Single Year Returns at<sup>8</sup>
 75<sup>th</sup> Percentile
 50<sup>th</sup> Percentile
 25<sup>th</sup> Percentile

 ● 7.5% Investment Mix
 0.6%
 7.5%
 15.3%

 ● 6.5% Investment Mix
 1.3%
 6.5%
 11.9%

- No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements
- Excludes Employer Paid Member Contributions (EPMC)
- Tier 2 (3% @55 FAE3) effective April 22, 2011
- City projected 2016/17 payroll

<sup>8</sup> N<sup>th</sup> percentile means N percentage of our trials result in returns greater than the indicated rates.



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#### **CONTRIBUTION PROJECTIONS - SAFETY**

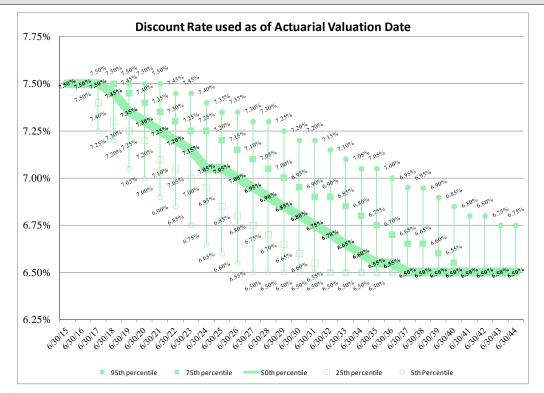
- New hire assumptions:
  - Assumes 30% of 2013 new hires were Classic Tier 2 Members (3% @55) and 70% were New Members with PEPRA benefits.
  - Assumes Classic Members will decrease from 30% to 0% of new hires over 10 years.





<sup>&</sup>lt;sup>6</sup> Based on CalPERS CAFR.

June 30, 2016 return based on CalPERS return of (5.8%) through 2/29/16 and assumed future returns for 4 months.



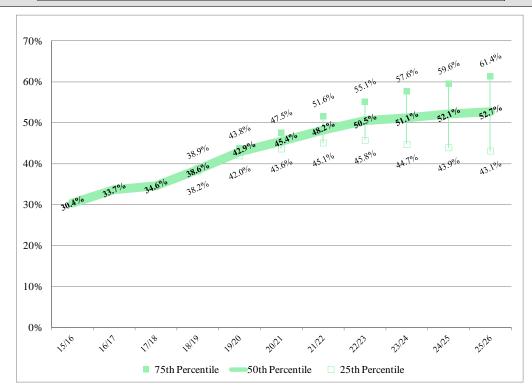


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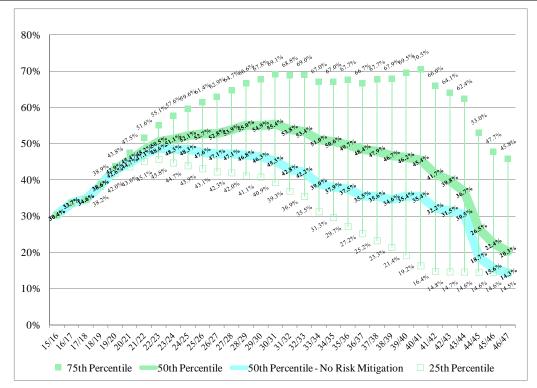


### **CONTRIBUTION PROJECTIONS - SAFETY**









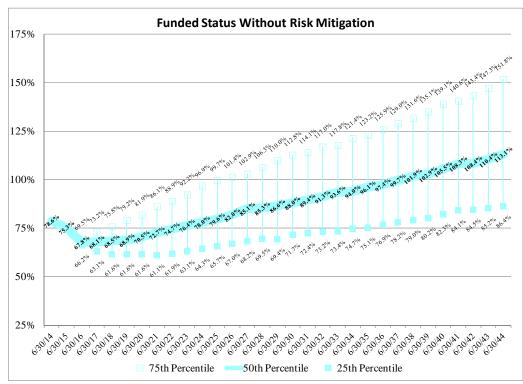


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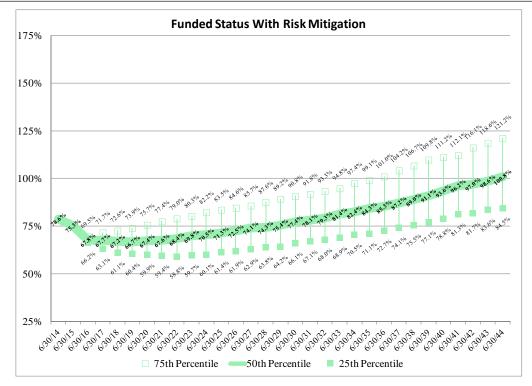


### **CONTRIBUTION PROJECTIONS - SAFETY**











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## **CONTRIBUTION PROJECTIONS - SAFETY**

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### PEPRA COST SHARING

- Target of 50% of total normal cost for everyone
- *New members* must pay greater of 50% of total normal cost or bargained amount if higher
- Employer cannot pay any part of *new member* required employee contributions
- Employer may impose current employees pay 50% of total normal cost (limited to certain amounts) if not agreed through collective bargaining by 1/1/18
- Miscellaneous Plan

		Current I	New Members	
		Tier 1 3%@60	Tier 2 2%@60	Tier 3 2%@62
•	<b>Employer Normal Cost</b>	12.1%	7.4%	6.07%
•	Member Normal Cost	8.0%	7.0%	6.75%
•	<b>Total Normal Cost</b>	20.1%	14.4%	12.82%
•	50% Target	10.1%	7.2%	6.41%



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### **PEPRA COST SHARING**

■ Safety Plan

		<u>Current Members</u>		New Members	
		Tier 1 3%@50	Tier 2 3%@55	Tier 3 2.7%@57	
•	<b>Employer Normal Cost</b>	20.5%	17.8%	11.82%	
•	Member Normal Cost	9.0%	9.0%	12.25%	
•	Total Normal Cost	29.5%	26.8%	24.07%	
ullet	50% Target	14.8%	13.4%	12.04%	



#### PAYING DOWN THE UNFUNDED LIABILITY

- Pension Obligation Bond (POB)
  - Interest arbitrage between expected CalPERS earnings and rate paid on POB
  - Not guaranteed
- Borrow from General Fund
  - Pay GF back like a loan
  - Payments come from all funds
- Request shorter amortization period of CalPERS
  - Higher short term payments
  - Less interest and lower long term payments
- One time payments
  - City resolution to use portion of one time money



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### PAYING DOWN THE UNFUNDED LIABILITY

- Internal Service Fund
  - Restricted investments
    - $\square$  Likely low (0.5% 1.0%) investment returns
    - ☐ Short term/high quality
    - ☐ Designed for preservation of principal
  - Assets could be used by Council for other purposes
- Irrevocable Supplemental (§115) Pension Trust
  - A few trusts established
  - PARS & PFM
  - Investments significantly less restricted
    - ☐ Designed for long term returns
    - ☐ Likely much higher (5% 7%) investment return

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- Assets could not be used by Council for other purposes
- Can only be used to
  - ☐ Reimburse City for CalPERS contributions
  - ☐ Make payments directly to CalPERS



