



# CalPERS Actuarial Issues – 6/30/15 Valuation

**Preliminary Results** 

Presented by Prepared by

# Presented by Doug Pryor, Vice President

Bianca Lin, Assistant Vice President

Matthew Childs, Actuarial Analyst

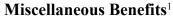
**Bartel Associates, LLC** 

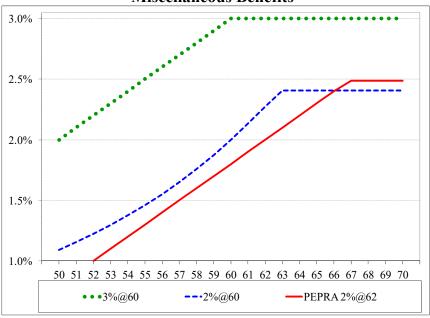
February 2, 2017

# Agenda

Topic	<u>Page</u>
Benefit Formulas	1
CalPERS Changes	3
Investment Return	5
Miscellaneous Plan:	
Demographic Information	7
Plan Funded Status	9
Contribution Rates & Projections	13
Safety Plan:	
Demographic Information	27
Plan Funded Status	29
Contribution Rates & Projections	33
PEPRA	47
Paying Down the Unfunded Liability	49
Definitions	51

### **BENEFIT FORMULAS**





<sup>&</sup>lt;sup>1</sup> 2%@60, with final 3-year earnings, if hired after 4/22/11; PEPRA 2%@62 (2.5%@67), with final 3-year earnings, for new members after 12/31/12.



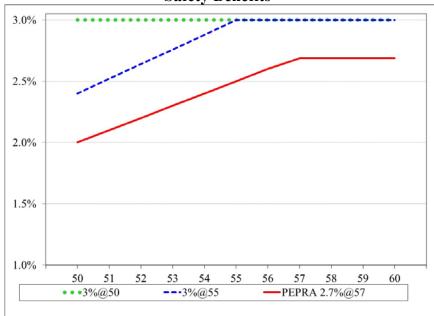
February 2, 2017

1



# **BENEFIT FORMULAS**

# Safety Benefits<sup>2</sup>



2

<sup>&</sup>lt;sup>2</sup> 3%@55, with final 3-year earnings, if hired after 4/22/11; PEPRA 2.7%@57 with final 3-year earnings, for new members after 12/31/12.





#### **CALPERS CHANGES**

- Contribution policy changes:
  - No asset smoothing
  - No rolling amortization
  - 5-year ramp up
  - Included in 6/30/13 valuation (first impact 15/16 rates; full impact 19/20)
- Assumption changes:
  - Anticipate future mortality improvement
  - Other, less significant, changes
  - Included in 6/30/14 valuation (first impact 16/17 rates; full impact 20/21)
- CalPERS Board will change their discount rate:

		<u>Rate</u>	<u>Initial</u>	<u>Full</u>
•	6/30/16 valuation	7.375%	18/19	22/23
•	6/30/17 valuation	7.25%	19/20	23/24
lacktriangle	6/30/18 valuation	7.00%	20/21	24/25

Risk mitigation suspended until 6/30/18



February 2, 2017

3



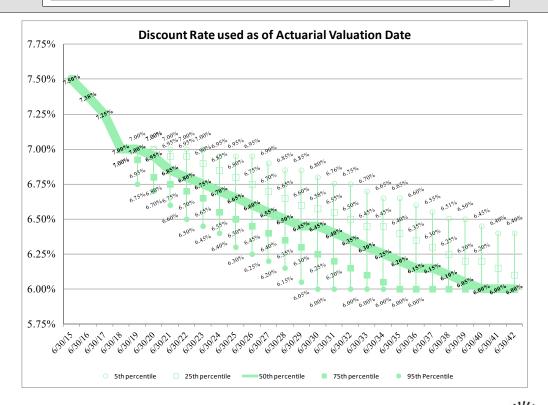
### **CALPERS CHANGES**

- CalPERS Board reviewing their Capital Market Assumptions next summer/fall May result in further discount rate changes
- Risk Mitigation Strategy
  - Move to more conservative investments over time
  - Only when investment return is better than expected
  - Lower discount rate in concert
  - Essentially use  $\approx 50\%$  of investment gains to pay for cost increases
  - Likely get to 6.0% over 20+ years





# **CALPERS CHANGES**



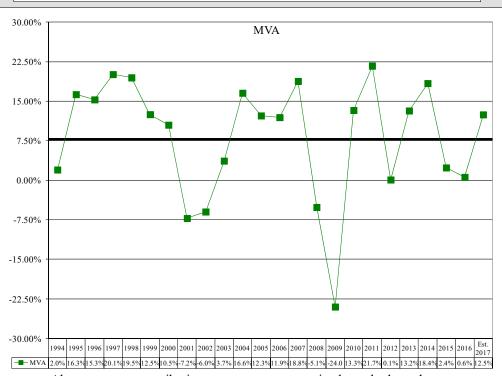


February 2, 2017



# INVESTMENT RETURN

5



Above assumes contributions, payments, etc. received evenly throughout year





# SUMMARY OF DEMOGRAPHIC INFORMATION - MISCELLANEOUS

	1994	2005	2014	2015
Actives				
■ Counts	579	878	605	606
■ Average				
• Age	43	43	48	48
City Service	10	8	13	13
<ul> <li>PERSable Wages</li> </ul>	\$38,000	\$60,200	\$72,200	\$73,000
■ Total PERSable Wages (millions)	22.0	52.9	43.7	44.2
<b>Receiving Payments</b>				
■ Counts				
<ul> <li>Service</li> </ul>		336	567	591
<ul> <li>Disablity</li> </ul>		43	67	67
<ul> <li>Beneficiaries</li> </ul>		53	74	78
• Total	216	432	708	736
■ Average Annual City Provided Benefit <sup>3</sup>				
• Service		\$18,800	\$29,900	\$30,700
<ul> <li>Disability</li> </ul>		7,800	6,000	5,300
<ul> <li>Service Retirements in last 5 years</li> </ul>		27,500	24,300	26,400

Average City provided pensions are based on City service & City benefit formula, and are not representative of benefits for long service employees.

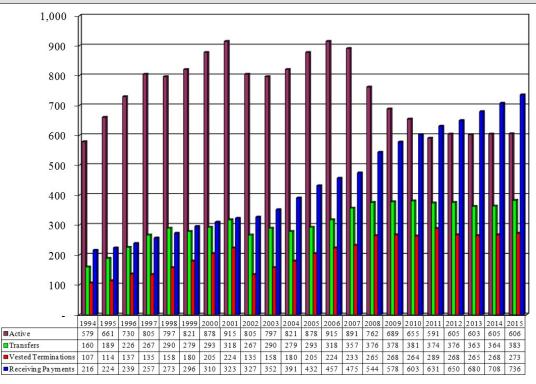


February 2, 2017

7



### MEMBERS INCLUDED IN VALUATION - MISCELLANEOUS

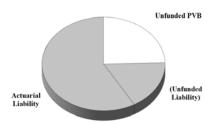




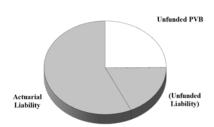


### PLAN FUNDED STATUS - MISCELLANEOUS

Present Value of Benefits June 30, 2014



Present Value of Benefits June 30, 2015



J	June 30, 2014		June 30, 2015
\$	195,800,000	<b>Active AAL</b>	\$ 202,200,000
	233,100,000	Retiree AAL	246,100,000
	30,900,000	<b>Inactive AAL</b>	32,300,000
	459,800,000	<b>Total AAL</b>	480,600,000
	324,300,000	Market Asset Value	326,900,000
	(135,500,000)	(Unfunded Liability)	(153,700,000)



February 2, 2017

9



# PLAN FUNDED STATUS - MISCELLANEOUS

- What happened between 6/30/14 and 6/30/15?
  - Unfunded Liability (Increase)/Decrease

≈ \$(18.2) million

- Reasons for Unfunded Liability decrease
  - Asset gain/(loss):

≈ \$(17.2) million

\$2.6 million

Actuarial gain/(loss):

\$72,200 → \$73,000

☐ Average Salary

 $605 \rightarrow 606$ 

□ Number of Actives□ Number of Inactives

 $632 \rightarrow 656$ 

☐ Number of Retirees

 $708 \rightarrow 736$ 

• Other gain/(loss):

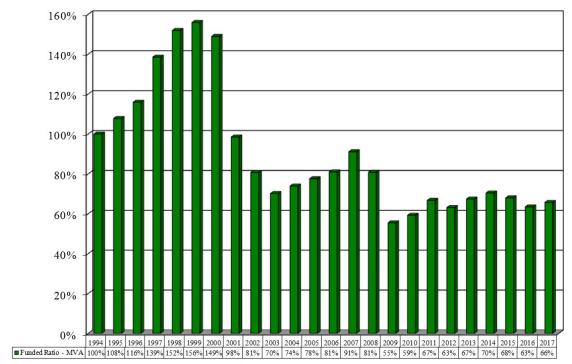
 $\approx$  \$(3.6) million

- ☐ Contributions
- ☐ Other (expected)





### **FUNDED RATIO - MISCELLANEOUS**



6/30/16 & 6/30/17 funded status estimated.

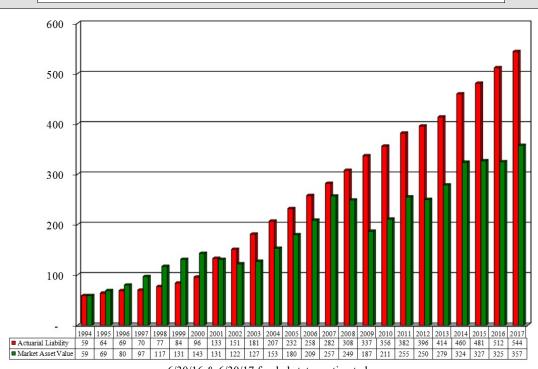


February 2, 2017





# FUNDED STATUS (MILLIONS) - MISCELLANEOUS

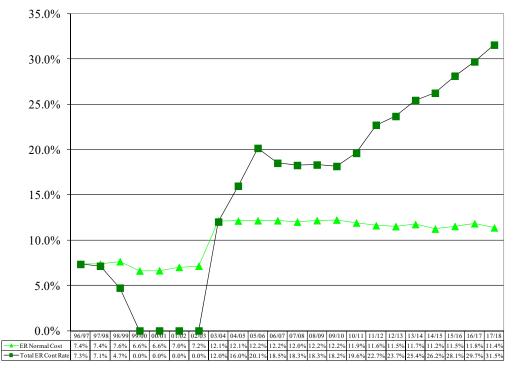


6/30/16 & 6/30/17 funded status estimated.





# **CONTRIBUTION RATES - MISCELLANEOUS**





February 2, 2017

13



# CONTRIBUTION RATES - MISCELLANEOUS

	6/30/14 2016/2017	6/30/15 2017/2018
■ Total Normal Cost	19.7%	19.2%
■ Employee Normal Cost	7.9%	7.8%
■ Employer Normal Cost	11.8%	11.4%
■ Amortization Bases	<u>17.9%</u>	<u>20.2%</u>
■ Total Employer Contribution Rate	29.7%	31.5%
■ Amortization Period	Multiple	Multiple
<ul> <li>What Happened from 6/30/14 to 6/30/</li> <li>2016/17 Rate</li> <li>Asset Method Change (3<sup>rd</sup> Year)</li> <li>Assumption Change (2<sup>nd</sup> Year)</li> <li>6/30/14 (Gains)/Losses (2<sup>nd</sup> Year)</li> <li>6/30/15 (Gains)/Losses (1st Year)</li> <li>2017/18 Rate</li> </ul>		9.7% 1.3% 1.1% 0.9%) 0.3% 1.5%





■ Market Value Investment Return:

• June 30, 2016

 $0.6\%^{4}$ 

• June 30, 2017

 $12.5\%^{5}$ 

• Future returns based on stochastic analysis using 1,000 trials

1	Single Year Returns at <sup>6</sup>	25 <sup>th</sup> Percentile	50 <sup>th</sup> Percentile	75 <sup>th</sup> Percentile
•	7.0% Investment Mix	0.1%	<b>7.0%</b>	14.8%
•	6.0% Investment Mix	0.8%	6.0%	11.4%

- Assumes investment returns will, generally be 6.5% (as compared to 7.0%) over the next 10 years and higher beyond that
- No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements
- Excludes Employer Paid Member Contributions (EPMC)
- Tier 2 (2%@60 FAE3) effective April 22, 2011
- Includes Tier 1 EPMC elimination effective 2015/16
- City projected 2016/17 payroll

<sup>&</sup>lt;sup>6</sup> N<sup>th</sup> percentile means N percentage of our trials result in returns lower than the indicated rates.



February 2, 2017

15



#### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**

- New hire assumptions:
  - Assumes 40% of 2013 new hires will be Classic Tier 2 Members (2%@60) and 60% will be New Members with PEPRA benefits
  - Assumes Classic Tier 2 Members will decrease from 40% to 0% of new hires over 20 years





Based on CalPERS press release on 7/18/16, preliminary investment return of 0.61%.

June 30, 2017 return based on CalPERS return of 2.36% through 10/31/16, estimated return from 11/1/16 to 12/31/16 and assumed returns for 6 months.





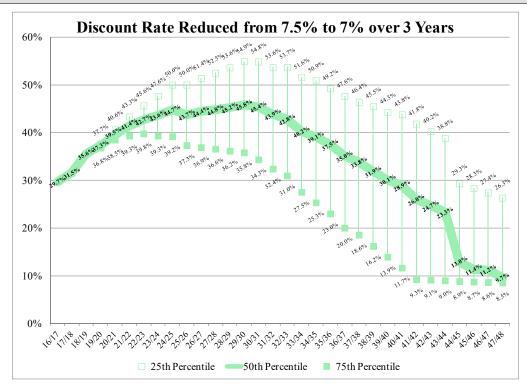
February 2, 2017





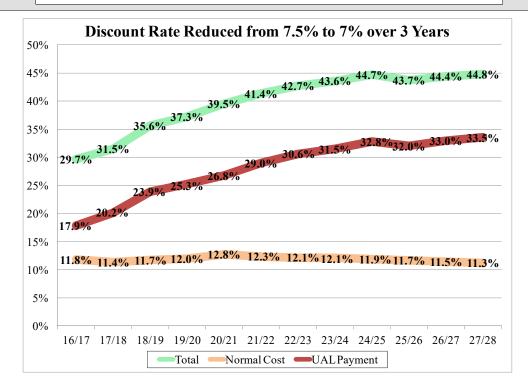
# **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**

17









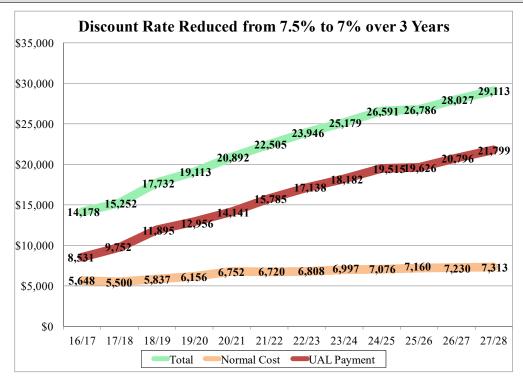


February 2, 2017



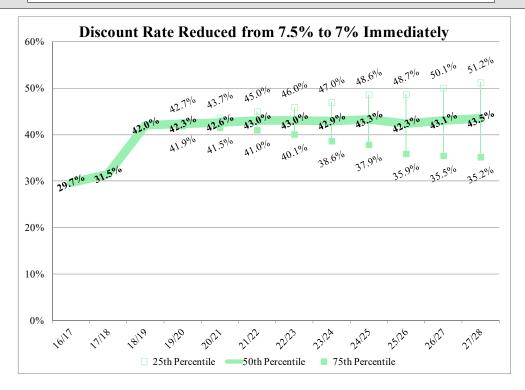


#### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**









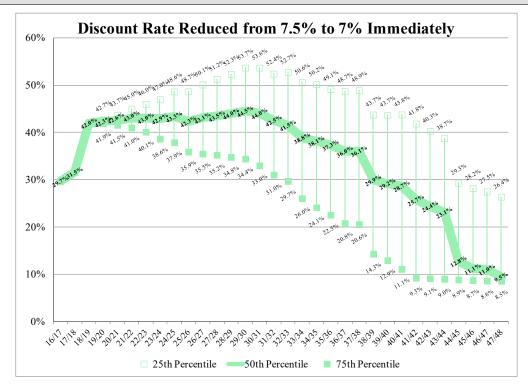


February 2, 2017



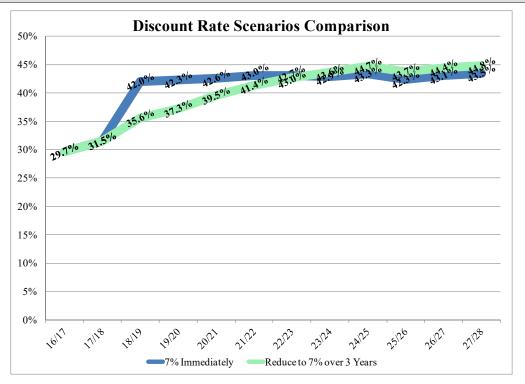


# CONTRIBUTION PROJECTIONS - MISCELLANEOUS









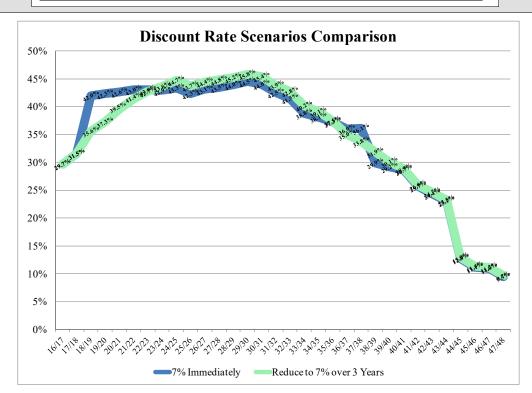


February 2, 2017





# **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**

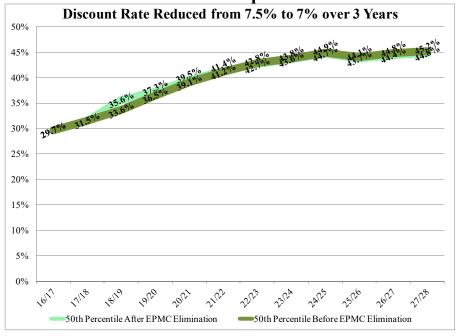






# **EPMC IMPACT - MISCELLANEOUS**

**EPMC Impact**<sup>7</sup>



<sup>&</sup>lt;sup>7</sup> Includes only the impact of EPMC on PERSable pay, and not the reduced EPMC paid by City.

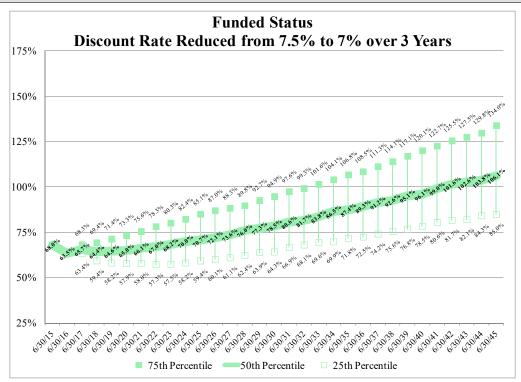


February 2, 2017

25



### FUNDED STATUS - MISCELLANEOUS







# **SUMMARY OF DEMOGRAPHIC INFORMATION - SAFETY**

	1994	2005	2014	2015
Actives				
■ Counts	256	333	322	337
■ Average				
• Age	37	38	42	41
City Service	11	10	13	12
<ul> <li>PERSable Wages</li> </ul>	\$52,300	\$78,400	\$102,800	\$102,600
■ Total PERSable Wages (millions)	13.4	26.1	33.1	34.6
<b>Receiving Payments</b>				
■ Counts				
<ul> <li>Service</li> </ul>		105	156	167
<ul> <li>Disablity</li> </ul>		104	135	139
<ul> <li>Beneficiaries</li> </ul>		24	28	31
• Total	134	233	319	337
■ Average Annual City Provided Benefit <sup>8</sup>				
• Service		\$37,300	\$62,300	\$64,200
<ul> <li>Disability</li> </ul>		29,900	45,600	46,600
<ul> <li>Service Retirements in last 5 years</li> </ul>		48,700	74,400	73,700

Average City provided pensions are based on City service & City benefit formula, and are not representative of benefits for long service employees.

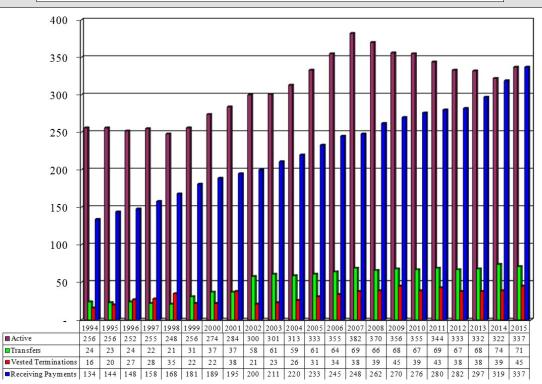


February 2, 2017

27



# MEMBERS INCLUDED IN VALUATION - SAFETY

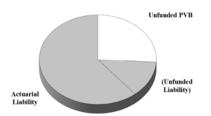




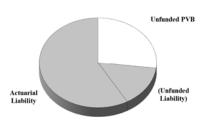


# PLAN FUNDED STATUS - SAFETY

Present Value of Benefits June 30, 2014



Present Value of Benefits June 30, 2015



<u>J</u> 1	une 30, 2014		June 30, 2015
\$	155,700,000	<b>Active AAL</b>	\$ 159,700,000
	229,800,000	Retiree AAL	249,100,000
	18,300,000	<b>Inactive AAL</b>	17,900,000
	403,800,000	<b>Total AAL</b>	426,700,000
	317,300,000	Market Asset Value	319,300,000
	(86,500,000)	(Unfunded Liability)	(107,400,000)



February 2, 2017

29



# PLAN FUNDED STATUS - SAFETY

- What happened between 6/30/14 and 6/30/15?
  - Unfunded Liability (Increase)/Decrease

≈ \$(20.9) million

- Reasons for Unfunded Liability decrease
  - Asset gain/(loss):

≈ \$(16.9) million

• Actuarial gain/(loss):

≈ \$(0.7) million  $$102,800 \rightarrow $102,600$ 

☐ Average Salary
☐ Number of Active

- $322 \rightarrow 337$
- ☐ Number of Actives☐ Number of Inactives

 $113 \rightarrow 116$ 

☐ Number of Retirees

 $319 \rightarrow 337$ 

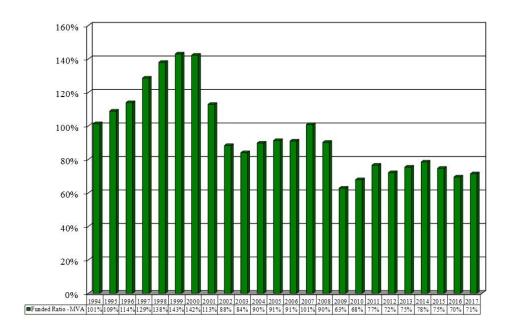
• Other gain/(loss):

 $\approx$  \$(3.3) million

□ Contributions□ Other (expected)



# **FUNDED RATIO - SAFETY**



6/30/16 & 6/30/17 funded status estimated.

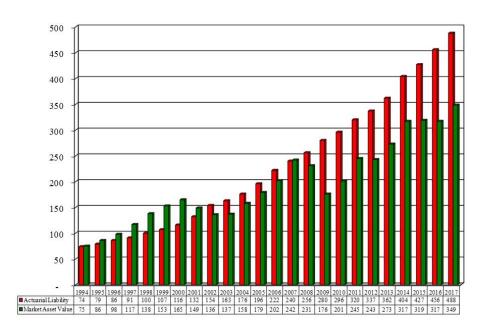


February 2, 2017

31



# FUNDED STATUS (MILLIONS) - SAFETY



6/30/16 & 6/30/17 funded status estimated.





# **CONTRIBUTION RATES - SAFETY**





February 2, 2017

33



# **CONTRIBUTION RATES - SAFETY**

	6/30/14 2016/2017	6/30/15 2017/2018
■ Total Normal Cost	29.3%	29.0%
■ Employee Normal Cost	9.1%	9.3%
■ Employer Normal Cost	20.2%	19.7%
■ Amortization Bases	13.5%	<u>15.9%</u>
■ Total Employer Contribution Rate	33.7%	35.6%
■ Amortization Period	Multiple	Multiple
<ul><li>■ What Happened from 6/30/14 to 6/30/</li><li>● 2016/17 Rate</li></ul>		3.7%
<ul> <li>Asset Method Change (3<sup>rd</sup> Year)</li> </ul>		1.6%
• Assumption Change (2 <sup>nd</sup> Year)		1.2%
• 6/30/14 (Gains)/Losses (2 <sup>nd</sup> Year)	(1	1.0%)
• 6/30/15 (Gains)/Losses (1st Year)		<u>0.1%</u>
• 2017/18 Rate	3:	5.6%





■ Market Value Investment Return:

• June 30, 2016

 $0.6\%^9$ 

• June 30, 2017

 $12.5\%^{10}$ 

• Future returns based on stochastic analysis using 1,000 trials

$\mathbf{S}$	ingle Year Returns at 11	25 <sup>th</sup> Percentile	50 <sup>th</sup> Percentile	75 <sup>th</sup> Percentile
•	7.0% Investment Mix	0.1%	7.0%	14.8%
•	6.0% Investment Mix	0.8%	6.0%	11.4%

- Assumes investment returns will, generally be 6.5% (as compared to 7.0%) over the next 10 years and higher beyond that.
- No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements
- Excludes Employer Paid Member Contributions (EPMC)
- Tier 2 (3%@55 FAE3) effective April 22, 2011
- City projected 2016/17 payroll

N<sup>th</sup> percentile means N percentage of our trials result in returns lower than the indicated rates.



February 2, 2017

35



#### **CONTRIBUTION PROJECTIONS - SAFETY**

- New hire assumptions:
  - Assumes 30% of 2013 new hires will be Classic Tier 2 Members (3%@55) and 70% will be New Members with PEPRA benefits
  - Assumes Classic Tier 2 Members will decrease from 30% to 0% of new hires over 10 years





<sup>9</sup> Based on CalPERS press release on 7/18/16, preliminary investment return of 0.61%.

June 30, 2017 return based on CalPERS return of 2.36% through 10/31/16, estimated return from 11/1/16 to 12/31/16 and assumed returns for 6 months.



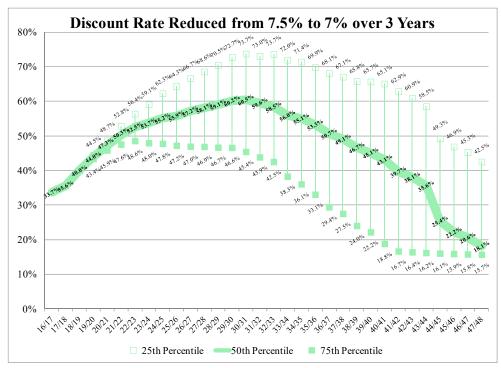


February 2, 2017



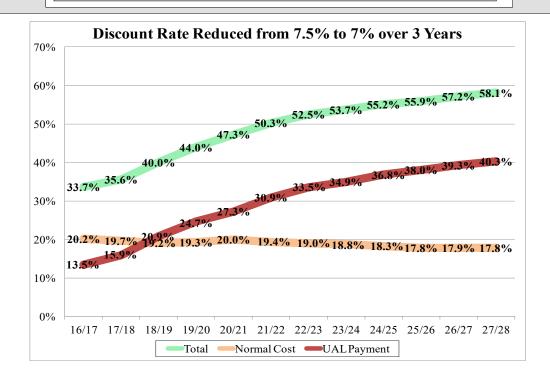


### **CONTRIBUTION PROJECTIONS - SAFETY**











February 2, 2017



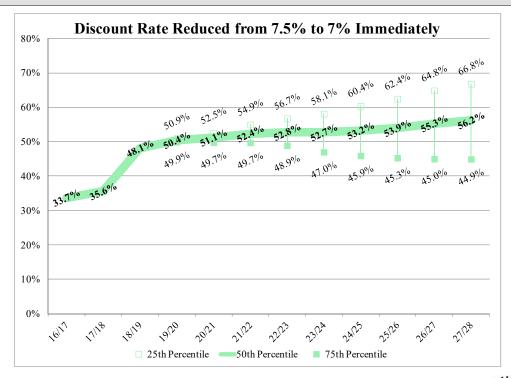


### **CONTRIBUTION PROJECTIONS - SAFETY**









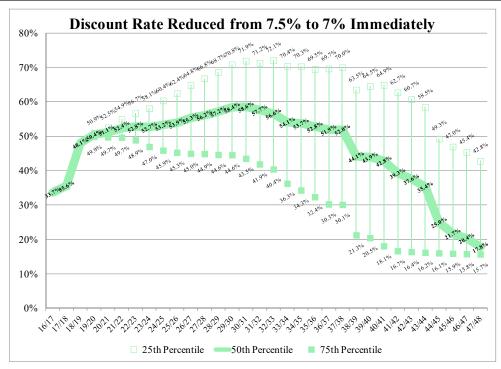


February 2, 2017



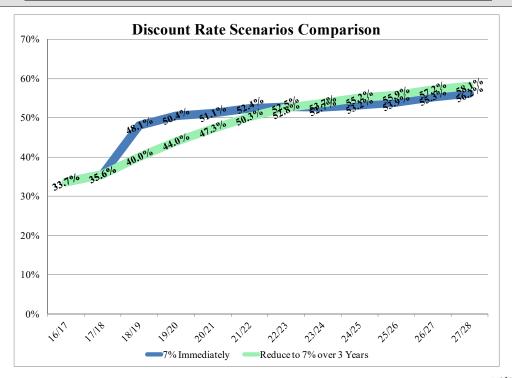


# **CONTRIBUTION PROJECTIONS - SAFETY**









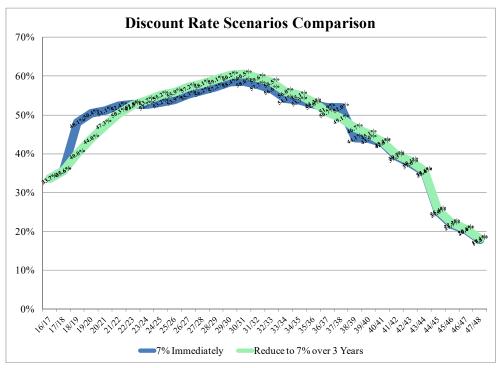


February 2, 2017

43



# **CONTRIBUTION PROJECTIONS - SAFETY**







# Assumes EPMC Eliminated in 2018/19<sup>12</sup>



 $<sup>^{12}</sup>$  Includes only the impact of EPMC on PERSable pay, and not the reduced EPMC paid by City.

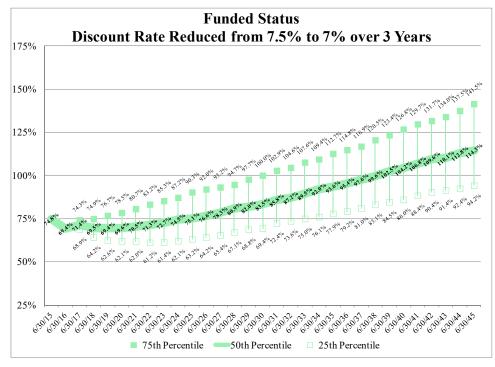


February 2, 2017

45



# **FUNDED STATUS - SAFETY**







### **PEPRA**

- Target of 50% of total normal cost for everyone
- *New members* must pay greater of 50% of total normal cost or bargained amount if higher
- Employer cannot pay any part of *new member* required employee contributions
- Employer may impose current employees pay 50% of total normal cost (limited to certain amounts) if not agreed through collective bargaining by 1/1/18
- Miscellaneous Plan (based on 7.5% discount rate):

		Classic 1	New Members	
	<u>3%</u>	Tier 1 %@60 FAE1	Tier 2 2%@60 FAE3	PEPRA 2%@62 FAE3
• Employer Norm	nal Cost	12.1%	7.4%	6.01%
Member Norma	al Cost	8.0%	7.0%	6.75%
• Total Normal C	Cost	20.1%	14.4%	12.76%
• 50% Target		10.1%	7.2%	6.38%



February 2, 2017

47



### **PEPRA**

■ Safety Plan (based on 7.5% discount rate):

		<u>Classic N</u>	<u>New Members</u>	
		Tier 1	Tier 2	<b>PEPRA</b>
		3%@50 FAE1	3%@55 FAE3	2.7%@57 FAE3
lacktriangle	<b>Employer Normal Cost</b>	22.7%	17.3%	11.85%
lacktriangle	Member Normal Cost	9.0%	9.0%	12.25%
lacktriangle	Total Normal Cost	31.7%	26.3%	24.10%
lacktriangle	50% Target	15.85%	13.2%	12.05%



### PAYING DOWN THE UNFUNDED LIABILITY

- Pension Obligation Bond (POB)
  - Interest arbitrage between expected CalPERS earnings and rate paid on POB
  - Not guaranteed
- Borrow from General Fund
  - Pay GF back like a loan
  - Payments come from all funds
- One time payments
  - City resolution to use portion of one time money
- Internal Service Fund
  - Restricted investments
    - $\square$  Likely low (0.5% 1.0%) investment returns
    - ☐ Short term/high quality
    - ☐ Designed for preservation of principal
  - Assets could be used by Council for other purposes



February 2, 2017

49



#### PAYING DOWN THE UNFUNDED LIABILITY

**Approximate Years to Attain Funded Percent** 

	<u>80%</u>	90%	<u>100%</u>	•
Miscellaneous	16	22	27	
Safety	13	19	24	

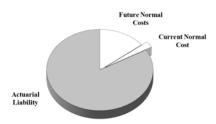
- Ad-hoc payments applied to all amortization bases will not shorten amortization period but will reduce contribution
- Only ways to shorten period are:
  - Request shorter amortization period of CalPERS
    - ☐ Higher short term payments
    - ☐ Less interest and lower long term payments
  - Make ad-hoc payment that targets specific bases with longer amortization periods
    - ☐ Modestly lower (short & long term) payments
    - ☐ Less interest





### **DEFINITIONS**

#### Present Value of Benefits June 30, 2015



### **PVB - Present Value of all Projected Benefits:**

• Discounted value (at valuation date - 6/30/15), of all future expected benefit payments based on various (actuarial) assumptions

### ■ Actuarial Liability:

- Discounted value (at valuation date) of benefits earned through valuation date [value of past service benefit]
- Portion of PVB "earned" at measurement

#### **■** Current Normal Cost:

- Portion of PVB allocated to (or "earned" during) current year
- Value of employee and employer current service benefit



February 2, 2017

51

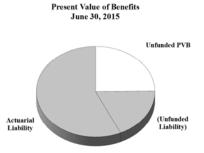


#### **DEFINITIONS**

Present Value of Benefits
June 30, 2014

Unfunded PVB

(Unfunded Liability)



- Target- Have money in the bank to cover Actuarial Liability (past service)
- Unfunded Liability Money short of target at valuation date

#### **■** Excess Assets / Surplus:

- Money over and above target at that point in time
- Doesn't mean you're done contributing

#### ■ Super Funded:

- Assets cover whole pie (PVB)
- If everything goes exactly like PERS calculated, you'll never have to put another (employer or employee) dime in



