



Table of Contents

Executive Summary	1
E1 Need	1
E2 Purpose, Goals and Objectives	2
E3 Key Recommendations	2
E4 Implementation Phasing	3
E5 Order of Magnitude Cost Estimate	4
E6 Cost and Benefit Analysis	4
1 Introduction	1
1.1 City Setting	1
1.2 City Initiatives	1
1.3 Consistency with Regional, State, and National Architectures and Plans	3
1.3.1 San Diego Region Intelligent Transportation Systems (ITS) Strategic Plan	3
1.3.2 California Strategic Highway Safety Plan (SHSP)	3
1.3.3 National ITS Architecture	4
1.4 Purpose and Goals	4
1.5 Objectives	4
1.6 Document Organization	5
2 Existing Systems Assessment	7
2.1 Traffic Communications Systems	7
2.1.1 Single-mode Fiber Optic Network	8
2.1.2 Leased Line and City-Owned Copper Wire Based Analog Network	8
2.1.3 Serial Wireless Radio Communications	9
2.1.4 Cell Towers	9
2.2 Central Systems	9
2.2.1 Traffic Signal Communications Center and Traffic Management Center	9
2.2.2 Central Traffic Management System	11



2.2.3	Adaptive Signal Control	11
2.3	Field Elements and Traffic Operations	13
2.3.1	Cabinets and Controllers	13
2.3.2	Traffic Signal Timing and Coordination	13
2.3.3	Grade Crossing Preemption	14
2.3.4	Transit Signal Priority	14
2.3.5	Emergency Vehicle Preemption	14
2.3.6	Data Acquisition Systems	16
2.4	Traffic Operations Staff.....	18
2.4.1	Traffic Engineering Section	18
2.4.2	Traffic Signal Maintenance Group	19
2.5	Communications System Topology and Architecture	19
2.5.1	Existing Traffic Systems Topology	20
2.5.2	Existing Traffic Systems Communications Architecture	20
2.5.3	Regional Communications Infrastructure	24
3	Needs Assessment	25
3.1	Stakeholder Outreach	25
3.2	Deficiency Identification	25
3.2.1	Traffic Communications System Deficiencies	25
3.2.2	Central Systems Deficiencies	26
3.2.3	Field Elements and Traffic Operations Deficiencies	27
3.2.4	Communications Gap Identification	27
3.3	Future Roadway Projects	30
3.3.1	Future Traffic Signals	31
3.3.2	Future Traffic Communications Systems	31
3.3.3	Future Adaptive Traffic Control System	32
3.3.4	Future Coordinated Corridors	32
3.3.5	Future Roadways	34
3.3.6	Future Roadway Widening	34

3.4	SANDAG 2050 RTP.....	34
4	Future System Architecture and ITS Elements.....	36
4.1	Future Network Standardization.....	36
4.2	Future Network Architecture Examples.....	38
4.2.1	TSCC Communication Ports	45
4.2.2	Bandwidth Requirements	46
4.2.3	IP Addressing Scheme	47
4.3	Smart City Chula Vista	48
4.3.1	Automated Vehicle Proving Grounds.....	48
4.3.2	I-805 Active Traffic and Demand Management.....	48
4.3.3	Connected Vehicle Technology	49
4.3.4	Intelligent Street Lighting	51
4.3.5	Advanced Transportation Controllers (ATC).....	51
4.3.6	Future Technology Applications.....	51
5	Implementation Phasing Plan	53
5.1	Phase 1: City-Owned Infrastructure (Year 1-3)	53
5.2	Phase 2: Infrastructure and Priority Corridors Upgrade (Year 4-6).....	54
5.3	Phase 3: Citywide Buildout (Year 7-10)	54
5.4	Cell Towers	58
5.5	Long-Term System Considerations	58
5.6	Fiber Optic Communication Rings Topology	58
5.7	Order of Magnitude Cost Estimate	61
5.8	Connection to City Facilities.....	62
5.9	Funding Sources	64
5.9.1	Transportation Sales Tax (TransNet).....	64
5.9.2	General Use Sales Tax.....	64
5.9.3	Gas Tax	64
5.9.4	Development Impact Fees (DIF).....	64
5.9.5	City General Funds/Capital Improvement Program	65



5.9.6	Grant Opportunities	65
5.9.7	Assembly Bill 1447	66
5.9.8	Partnerships	66
5.10	Procurement and Delivery Methods.....	68
5.10.1	Best Value Procurement	68
5.10.2	Design-Bid-Build	68
5.10.3	Design-Build	68
5.10.4	System Manager – Integrator	69
5.11	Master Plan Cost and Benefit Analysis.....	69
5.11.1	Master Plan Costs	69
5.11.2	Master Plan Benefits	70
5.11.3	Cost Effectiveness	72
5.11.4	Master Plan Maintenance	72
6	References	73

Appendices

Appendix A: Existing Traffic Systems Topology and Future Improvements Opportunity Areas

Appendix B: Existing Traffic Signal Communications Architecture

Appendix C: Future Transportation Projects and Traffic Signals

Appendix D: Future Traffic Signal Communications Architecture

Appendix E: Order of Magnitude Cost Estimates

Appendix F: Future Traffic Signal Communication Network Map



List of Figures

Figure 2-1 TSCC Before and After	10
Figure 2-2 TMC Before and After	10
Figure 2-3 RAMS Network	11
Figure 2-4 SCATS Network	12
Figure 2-5 Existing Coordinated Corridors	15
Figure 2-6 Traffic Systems Staff Organization Chart	18
Figure 2-7 Existing Traffic Signals Attribute Table	21
Figure 2-8 Existing Copper Interconnect Cable Attribute Table	21
Figure 2-9 Existing Fiber Optic Cable Attribute Table	22
Figure 2-10 Existing Wireless Traffic Interconnect Attribute Table	22
Figure 2-11 Existing Traffic Systems Communication Network	23
Figure 3-1 Communications Gaps	29
Figure 3-2 Future Coordinated Corridor Network	33
Figure 3-3 Future Road Network	35
Figure 4-1 Future CORE Ring Network Topology Example	37
Figure 4-2 Future Fiber and Copper Rings Network Topology Example	39
Figure 4-3 Future Fiber Switch Ring Topology Example	40
Figure 4-4 Future VDSL Copper Switch Ring Network Topology Example	41
Figure 4-5 Future VDSL Copper Switch Ring to Fiber Switch Ring Topology	42
Figure 4-6 Future IoT over Cellular Wireless Network Topology Example	43
Figure 4-7 Future Owned Wireless Network Topology Example	44
Figure 4-8 Future Redundant and Self-Healing Ring Architecture	45
Figure 5-1 Phase 1 Improvements	55
Figure 5-2 Phase 2 Improvements	56
Figure 5-3 Phase 3 Improvements	57
Figure 5-4 Fiber Optic Communication Rings Topology	60
Figure 5-5 Communications System Extension per City Facilities	63
Figure 5-6 Annual Master Plan Investment by Phase	71



List of Tables

Table ES-0-1 Citywide Master Plan Deployment Cost Estimate.....	4
Table 2-1 Existing Single-mode Fiber Optic Strand Counts	8
Table 2-2 Existing Serial Wireless Radio Interconnect Locations	9
Table 2-3 Existing Coordinated Corridors.....	13
Table 2-4 Traffic Measurement Devices Location Summary.....	17
Table 2-5 Summary of Inventory Information for Existing Conditions Dynamic Layer Set	19
Table 2-6 Existing Traffic Signal Communications Summary.....	20
Table 3-1 Traffic Signal Communications Infrastructure and Deficiencies Summary.....	28
Table 4-1 ITS Data Applications Summary.....	52
Table 5-1 Long-Term System Improvement Order of Magnitude Costs.....	58
Table 5-2 Phase 1 Deployment Cost Estimate.....	61
Table 5-3 Phase 2 Deployment Cost Estimate.....	61
Table 5-4 Phase 3 Deployment Cost Estimate.....	62
Table 5-5 Deployment Cost Estimate by Phase	62
Table 5-6 Deployment Cost Estimate of Connection to City Facilities	62
Table 5-7 FY 17/18-FY 21/22 Forecasted CIP Budget	65
Table 5-8 Master Plan Spending by Phase	70
Table 5-9 Phase 1 Benefit Summary (Per Year).....	70



List of Acronyms

AASHTO	American Association of State Highway and Transportation Officials
ALOS	Arterial Level of Service
API	Application Programming Interface
ATC	Advanced Traffic Controller
ATCMTD	Advanced Transportation and Congestion Management Technologies Deployment
ATCS	Adaptive Traffic Control System
ATP	Active Transportation Program
ATT	Arterial Travel Time
AV	Automated Vehicle
BBS	Battery Backup System
BPS	Bits Per Second
Caltrans	California Department of Transportation
CAT	Category
CCTV	Closed Circuit Television
CDBG	Community Development Block Grant
CIP	Capital Improvement Program
CMU	Conflict Monitor Unit
COM	Communications
CVBMP	Chula Vista Bayfront Master Plan
DAR	Direct Access Ramp
DIF	Development Impact Fees
DMS	Dynamic Message Sign
DSRC	Dedicated Short Range Communications
EIR	Environmental Impact Report
EPA	United States Environmental Protection Agency
EV	Electric Vehicle
EVP	Emergency Vehicle Preemption



FAST	Fixing America's Surface Transportation Act
FES	Field Ethernet Switch
FWG	Fiber Working Group
FY	Fiscal Year
GHG	Green House Gas
GIS	Geographic Information Systems
GMOC	Growth Management Oversight Commission
GPS	Global Positioning System
Hi-Res	High-Resolution
HSIP	Highway Safety Improvements Program
IoT	Internet of Things
IP	Internet Protocol
IR	Infrared
IT	Information Technology
ITS	Intelligent Transportation System
JPO	Joint Program Office
LED	Light Emitting Diode
MBPS	Megabits Per Second
MFES	Managed Field Ethernet Switch
MTS	Metropolitan Transit System
NTCIP	National Transportation Communications for ITS Protocol
POTS	Plain Old Telephone Service
PTZ	Pan-Tilt-Zoom
QoS	Quality of Service
RAMS	Regional Arterial Management System
ROI	Return on Investment
RTCM	Radio Technical Commission for Maritime Services
RTMS	Remote Traffic Microwave Sensors
RTP	Regional Transportation Plan



SANDAG	San Diego Association of Governments
SCATS	Sydney Coordinated Adaptive Traffic System
SCN	System Control Number
SFP	Single Fiber Port
SHSP	Strategic Highway Safety Plan
SPA	Sectional Planning Area
SPaT	Signal Phase and Timing
TDIF	Transportation Development Impact Fee
TMC	Traffic Management Center
TMP	Traffic Monitoring Program
TOD	Time of Day
TSCC	Traffic Signal Communications Center
ULOS	Urban Street Level of Service
USDOT	United States Department of Transportation
V2I	Vehicle to Infrastructure
VDSL	Very High Bit Rate Digital Subscriber Line
VOS	Volume-Occupancy-Speed